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MLI Implementation In India & Global Trends Key Issues and What Next?

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DISCLAIMER

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- Why is addressing BEPS Necessary?
- MLI: Purpose & Organization
- MLI Implementation: Procedure, Timeline & Developments
- GLOBAL TRENDS & Implications for INDIA
- Individual Provision of MLI : Articles 3 -17
 - Substantial Provision
 - Background (where Relevant)
 - Position of India & Treaty Partners
 - Implications for Indian Treaties
- Overall Impact of MLI
- What's Next?
- Discussion & Comments

Both A & B get their fair share of taxes on the basis of their economic contribution to business profits



Avoidance of double taxation & a fair division of taxes according to economic contribution of tax distribution to profits lead to WIN-ALL situation → STABLE EQUILIBRIUM

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THREE POSSIBLE SCENARIOS

NR pays NO TAX in either A or B

NR pays TAX in A but not in B



Economy suffers in A Interruption of Virtuous Cycle in A leads to economic slowdown & instability R in A faces higher tax burden & loses NR has tax advantage→ Monopolizes Markets in A

NR pays TAX in B but not in A

Economy suffers in both A & B Interruption of Virtuous Cycle leads to economic slowdown & instability R faces higher tax burden & loses NR has tax advantage→ Monopolizes Markets in both A & B Economy suffers in B Interruption of Virtuous Cycle in B leads to economic slowdown & instability R in B faces higher tax burden & loses NR has tax advantage→ Monopolizes Markets in B

BASE EROSION & PROFIT SHIFTING PROJECT

THREE POSSIBLE SCENARIOS

NR pays TAX in B but not in A

NR pays NO TAX in either A or B

NR pays TAX in A but not in B



Action 15: MULTI LATERAL INSTRUMENT

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MULTI LATERAL CONVENTION

OBJECTIVES

- To provide an opportunity for swiftly implementing tax treaty-related BEPS measures
- By signing a single Multi Lateral Convention
- CHALLENGES
- Widespread differences in tax treaties
- Widespread differences in preferences of countries
- Widespread differences in legal practices
- SOLUTION
- Sufficient Flexibility in treaties to be subjected to MLI
- Sufficient Flexibility in OPTING-IN & OPTING-OUT of provisions
- Relative inflexibility with MINIMUM STANDARDS

MULTI LATERAL CONVENTION

- TITLEMultilateral Convention To Implement Tax Treaty RelatedMeasures To Prevent Base Erosion And Profit Shifting
- **PREAMBLE** "...without creating opportunities for non-taxation or reduced taxation through tax evasion or avoidance (including through treaty-shopping arrangements aimed at obtaining reliefs provided in those agreements for the indirect benefit of residents of third jurisdictions)"
- **PART I** SCOPE & INTERPRETATION OF TERMS (ART 1-2)
- **PART II** HYBRID MISMATCHES (ART 3–5)
- **PART III**TREATY ABUSE (ART 6-11)
- **PART IV** AVOIDANCE OF PE STATUS (ART 12-15)

- Substantive Provisions
- **PART V** IMPROVING DISPUTE RESOLUTION (ART 16-17)
- PART VI ARBITRATION (ART 18-26) optional
- **PART VII** FINAL PROVISIONS (ART 27-39)

MULTI LATERAL CONVENTION

BEPS MEASURE

The substantive measure recommended for adoption in a Final BEPS Action Report

COMPATIBILITY CLAUSE

Explains how the substantive clause will be incorporated in the tax treaty \rightarrow whether it will REPLACE the relevant provision or whether it will APPLY in the absence of a similar provision, overruling provisions incompatible to it

RESERVATION

Only certain types of reservation that are provided in that article can be resorted to

NOTIFICATION CLAUSE

for OPTING in a provision (where so provided) for notifying preferred OPTION (where so provided) for notifying similar provision that will be replaced/overruled for notifying RESERVATION (if any)

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PROCEDURE : (Art 28)

The Convention opened for SIGNATURE on 31.12.2016 by STATES / specified JURISDICTIONS TWO STEP PROCESS : SIGNING → RATIFICATION

(deposit of instrument of ratification)

RESERVATIONS (Art 28)

Only those EXPRESSLY permitted

UNLESS EXPLICITLY provided, they apply RECIPROCALLY [Art 28(3)-MLI] [Art. 21-Vienna Convention]

Different Reservations can be made for Specified Tax Jurisdictions Reservations also TWO STEP PROCESS:

MADE AT SIGNING → CONFIRM AT RATIFICATION

PROVISIONAL LIST AT SIGNING \rightarrow FINAL AT RATIFICATION

Reservation can be OMITTED or RELAXED later→ It will APPLY the concerned provision on covered treaties

(but New RESERVATIONS CANNOT be ADDED after ratification. Nor can it be REPLACED WITH A MORE STRINGENT RESERVATION)

NOTIFICATIONS (Art 29)

List of "COVERED TAX AGREEMENTS" – to be covered by MLI Can be EXTENDED later → MLI will apply to added CTAs

SUBSEQUENT AMENDMENTS (Art 30)

Not PREJUDICED

Every Amending Protocol is technically a CTA, so a later amendment after CTA has been amended by MLI is not restricted in any way by MLI, unless the later Amending Protocol is added to the list of CTAs by both Contracting Parties

ENTRY INTO FORCE OF MLI for a CONTRACTING PARTY(Art 34)

On RATIFICATION by Five PARTIES → MLI enters into force

w.e.f. 1st of month following 3 months after 5th ratifications for 1st FIVE parties ratifying the MLI

w.e.f. 1st of month following 3 months after ratification for Contracting Parties subsequently ratifying the MLI

ENTRY INTO EFFECT – APPLICATION of MLI to a TREATY(Art 35)

CTA (Covered Tax Agreement) amended by MLI for:

TDS : w.e.f. April 1st following the CTA – for taxable events

Other than TDS: Taxable period beginning w.e.f. 1st April on / after the <u>expiration of 6 calendar months</u> after the 'CTA EVENT'

CTA Event:

"latest of the dates on which this Convention enters into force for each of the Contracting Jurisdictions to the Covered Tax Agreement" (Art 35)

In case of Reservation under Art 35 (7):

"30 Days after receipt of Instrument communicating Completion of Internal Procedure for application of MLI to a treaty"

INDIA's POSITION

India had opted for Reservation under **Art 35(7)** in its provisional notification. It has been withdrawn in its FINAL NOTIFICATIONS

India has opted for Reservation under **Art 35(2)** to replace 'calendar year' with 'taxable period'

INTERPRETATION OF TERMS IN MLI

A few DEFINITIONS in ARTICLE 2

"any term not defined herein shall ...have the meaning that it has at that time under the relevant CTA." [Art 2(2)]

So Definitions in CTA will apply

If a term is not defined in MLI/CTA \rightarrow Article 3(2) of CTA will apply and accordingly the definition under Domestic Law will apply

INTERPRETATION & IMPLEMENTATION (Art 32)

Issues relating to interpretation of CTA as amended by MLI \rightarrow As per provisions of CTA \rightarrow Definitions in CTA, Article 3 (2), MAP [Art 32(1)]

Issues relating to interpretation of MLI – by CONFERENCE OF PARTIES convened at a request supported by at least one third members (Art 31)

Conference of Parties to be called by DEPOSITORY – OECD : likely to be concerned with procedural & implementation issues

MULTILATERAL CONVENTION TO IMPLEMENT TAX TREATY RELATED MEASURES TO PREVENT BASE EROSION AND PROFIT SHIFTING

- **Opened** for Signing : 31st December, 2016
- Signing at OECD : 7th June, 2017 (INDIA signed)
- Ratification : Austria, Isle of Man, Jersey, Poland, SLOVENIA (22nd March, 2018) 3 MONTHS → MLI enters into force for Contracting Parties (those who have ratified it) w.e.f. 1st July, 2018
- For subsequent Ratifications (INDIA RATIFIED on 6th June, 2019) → MLI enters into force following expiry of 3 month period (1st Oct,2019)
- ENTRY into EFFECT of MLI on a CTA: APPLICATION of MLI on CTA:

for TDS : for Taxable event happening on/after the 1st day of the Calendar Yr / Taxable Period following the CTA EVENT other than TDS : for Taxable Period beginning on/ after expiry of 6 months following the CTA EVENT

[23 CTAs ratified by both Contracting States by June, 2019: 1st April'20]

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15:

ACTION

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GLOBAL TRENDS

BEPS Final Reports

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ACTION 15:

MULTILATERAL CONVENTION TO IMPLEMENT TAX TREATY RELATED MEASURES TO PREVENT BASE EROSION AND PROFIT SHIFTING

- **Opened** for Signing : 31st December, 2016
- SIGNATORIES (till 30th Sept'19): 89

Another 6 have expressed intent of signing

- SIGNATORIES that have deposited Instrument of RATIFICATION (till 30th Sept'19) : 29
- PARTIES (as on 1st October'19) : 23
- ENTRY into EFFECT of MLI on a CTA (w.e.f.1st April,2020):

For TDS: All CTAs of 29 Signatories that have deposited Instruments of Ratification Other than TDS: All CTAs of 23 Parties

IMPLICATIONS FOR INDIA

TIMELINE

BEPS Final Reports

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ACTION

MULTILATERAL CONVENTION TO IMPLEMENT TAX TREATY RELATED MEASURES TO PREVENT BASE EROSION AND PROFIT SHIFTING

- CTAs Notified by INDIA : 93

Status	Count	MLI Impact
MLI signed & ratified by both Contracting States	29	MLI has entered into force or will enter into force in coming months (unless a Reservation u/A 35(7) by other Contracting State)
MLI signed but not ratified by other Contracting State	29	MLI will become applicable only after the instrument of ratification is deposited by other Contracting Jurisdiction
Other Contracting State has signed MLI but not notified treaty as CTA	3	MLI will not impact treaty unless other Contracting State notifies it as CTA
Other Contracting State yet to sign MLI	32	MLI will become applicable only after it is signed and the instrument of ratification is deposited by other Contracting Jurisdiction

IMPLICATIONS FOR INDIA

MULTILATERAL CONVENTION TO IMPLEMENT TAX TREATY RELATED MEASURES TO PREVENT BASE EROSION AND PROFIT SHIFTING



Option for Contracting States to APPLY MLI on/after expiry of a period LESS THAN SIX MONTHS

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Art 3 TRANSPARENT ENTITIES

Art 3 – Transparent Entities

BEPS MEASURE (Para 1-3)

Income derived by or through FISCALLY TRANSPARENT ENTITY accorded treaty benefit, but ONLY to the EXTENT it is treated/taxed as income of resident (Para 1)

Income exemption in resident country NOT to be given for income taxed on basis of residence in other State (Para 2)

UNLIMITED right to tax own residents (Para 3)

COMPATIBILITY CLAUSE (Para 4)

Para 1 (± 3) to APPLY in absence/ in place of similar prov.

RESERVATION (INDIA) (Para 5)

Entirety of this article NOT to APPLY NOTIFICATIONS CLAUSE (Para 6) No OPT-IN

Only RESERVATIONS

Art 3 – Transparent Entities

Original intent

To EXTEND treaty benefits to FISCALLY TRANSPARENT ENTITIES even if they are not "LIABLE to tax" as such

BEPS Measure

2. For the purposes of this Convention, income derived by or through an entity or arrangement that is treated as wholly or partly fiscally transparent <u>under the tax law of either</u> <u>Contracting State</u> shall be considered to be income of a resident of a Contracting State but only to the extent that the income is treated, for purposes of taxation by that State, as the income of a resident of that State. [Art 1(2)-OECD'17]

Commentary in OECD-MTC'17 (Paragraph 7)

"..it does not matter where the entity or arrangement is established the paragraph applies to an entity established in a third State to the extent that, under the domestic tax law of one of the Contracting States, the entity is treated as wholly or partly fiscally transparent and income of that entity is attributed to a resident of that State"

Art 3 – Transparent Entities



Analysis

Provision in Article 1 – PERSONS COVERED

Can it apply to an entity in a third State, even if it is NOT treated as FISCALLY TRANSPARENT under the laws of that State ?!

Does it extend the scope of B/L treaty to person not resident in either State if it is treated FISCALLY TRANSPARENT under the laws of either Contracting State ?!

India's Position on Para 7 of Art 1 (2) of OECD-MTC'17

"India does not agree with the view expressed in paragraph 7 of the Commentary on Article 1 that the term "income derived by or through an entity or arrangement" includes income derived by or through an entity that may not be a resident of either of the Contracting States. India considers that this term includes only such income that is derived by or through entities that are resident of one or both Contracting States."

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Art 4 DUAL RESIDENT ENTITIES

Art 4 – Dual Resident Entities

BEPS MEASURE

Residence of dual resident **entities** to be mutually determined by CAs →benefit only IF an Agreement (Para 1) AGREED DISCRETIONARY RELIEF - Not contestable in Courts

COMPATIBILITY CLAUSE (Para 2)

Para 1 to APPLY in absence/ in place of similar prov.

RESERVATION (INDIA) (Para 3)

No Reservations

NOTIFICATIONS CLAUSE (Para 4) No OPT-IN

Only RESERVATIONS

Art 4 – Dual Resident Entities

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 1 of Article 4 replaces existing provision	(20) [Canada, Ireland, Netherlands, New Zealand, Norway, Russia, South Africa, UK]	(34) [Austria, Belgium,, Cyprus, Denmark, Finland, France, Italy, Korea, Luxembourg, Malavaia, Portugal
Para 1 of Article 4 applies & supersedes CTA	None	
Para 1 of Article 4 (substituted) replaces existing provision	(4) [Indonesia, Australia, Fiji, Japan]	Malaysia, Portugal, Singapore, Spain, Sweden, Switzerland, UAE]
Para 1 of Article 4 (substituted) applies & supersedes CTA	None	

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Art 5 ELIMINATION OF DOUBLE TAX

Art 5 – Methods for Elimination of Double Taxation

BEPS MEASURE

3 OPTIONS: Non-Reciprocal Application on own residents (Para 1)

Op-A: Ordinary Credit method to apply in place of Income Exemption method where income gets any treaty benefit in the State where it arises. (Para 2)

Op-B: Ordinary Credit method to apply in place of Income Exemption method where DIVIDEND is a deductible tax expense in the State where it arises (Para 4)

Op-C: Ordinary Credit method (Para 6) - (INDIA)

COMPATIBILITY CLAUSE (Para 3/5/7)

Op-A/B to APPLY; Op-C to REPLACE similar provision

RESERVATION (INDIA)

NO RESERVATION

NOTIFICATIONS CLAUSE

OPTION [Opt either or None]

CTAs (treaties) & Relevant Articles (Para 10)

Art 5 – Methods for Elimination of Double Taxation

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Existing prov for elim of DT in India replaced by Option C	(2) [Egypt, Slovak Republic]	
Option A applies for Elim of DT by other Contr Juris	(2) [Netherlands, Switzerland]	(53)
Option B applies for Elim of DT by other Contr Juris	None	
Option B applies for Elim of DT by other Contr Juris	(2) [Austria, Slovak Republic]	

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Art 6 PURPOSE OF CTA

Art 6 – Purpose of a Covered Agreement

BEPS MEASURE

A Covered Tax Agreement shall include this text: (Para 1)

"Intending to eliminate double taxation with respect to the taxes covered by this agreement without creating opportunities for non-taxation or reduced taxation through <u>tax</u> evasion or <u>avoidance</u> (including through <u>treaty-shopping arrangements</u> <u>aimed at obtaining reliefs provided in this agreement for the</u> <u>indirect benefit of residents of third jurisdictions</u>),".

Can also add (optional) (Para 3)

"Desiring to further develop their economic relationship and to enhance their co-operation in tax matters,".

COMPATIBILITY CLAUSE (Para 2)

IN PLACE or IN ABSENCE of similar provision

RESERVATION (INDIA) (Para 8)

No Reservations

NOTIFICATIONS CLAUSE

OPT-IN for Para 3, RESERVATION

TEXT to be REPLACED if any

Art 6 – Purpose of a Covered Agreement

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Text in Para 1 of Article 6 included in Preamble	ALL (58)	NONE

In Azadi Bachao Andolan – SC noted purpose as avoidance of double tax & fiscal relief Took a liberal interpretation in the absence of any explicit purpose for preventing tax avoidance & treaty shopping

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Art 7 PREV OF TREATY ABUSE

Art 7 – Prevention of Treaty Abuse

ACTION 6 REPORT

New PROVISION– ENTITLEMENT OF BENEFITS ARTICLE 29 in OECD-MTC'17 consisting of Principle Purpose Test + Limitation of Benefit (PPT – PARA 9) (PPT – PARA 1-7)

MINIMUM STANDARD

(Action 6 Report: Exec. Summary)

PPT or

PPT

LOB +

PPT

ACR

PPT + LOB (detailed/simplified)

LOB (detailed) + Anti-Conduit Rules

Most countries in favor of either PPT or LOB+PPT

Only few countries favor PPT + LOB

INDIA

Preference for PPT + LOB
INTERACTION OF LOB & PPT

Both have INDEPENDENT APPLICATION



- "171. Paragraph 9 supplements and does not restrict in any way the scope or application of the provisions of paragraphs 1 to 7 (the limitation-onbenefits rule) ... the guidance provided in the Commentary on paragraph 9 should not be used to interpret paragraphs 1 to 8 and vice-versa."
- *"172. ...the fact that a person is entitled to benefits under paragraphs 1 to 7 does not mean that these benefits cannot be denied under paragraph 9. Paragraphs 1 to 7 are rules that focus primarily on the legal nature, ownership in, and general activities of, residents of a Contracting State. ... these rules do not imply that a transaction or arrangement entered into by such a resident cannot constitute an improper use of a treaty provision."*

(OECD COMMENTARY ON ARTICLE 29, based on ACTION 6 REPORT)

PRINCIPLE PURPOSE TEST

Default provision – mandatory unless a State OPTS for "detailed LOB with Anti-conduit Rules" to fulfill the MINIMUM STANDARD

Option to include 'DISCRETIONARY BENEFIT' in PPT

SIMPLIFIED LIMITATION OF BENEFIT RULES

OPTIONAL

FLEXIBILITY

OPTIONS for Non-Reciprocal Application of LOB INCLUSION of Simplified LOB where Other Contracting State OPTS for it

BEPS MEASURE

Notwithstanding any provisions of a Covered Tax Agreement, a benefit under the Covered Tax Agreement shall not be granted in respect of an item of income or capital **if it is reasonable to conclude**, having regard to all relevant facts and circumstances, **that obtaining that benefit was** <u>one of the principal purposes</u> of any arrangement or **transaction** that resulted directly or indirectly in that benefit, unless it is established that granting that benefit in these circumstances would be in accordance with the <u>object and purpose</u> of the relevant provisions of the Covered Tax Agreement. (Para 1)

DISCRETIONARY RELIEF BY CA (Para 4 - Optional)

COMPATIBILITY CLAUSE (Para 2)

IN PLACE or IN ABSENCE of similar provision

RESERVATION (INDIA) (Para 15)

No Reservations

NOTIFICATIONS CLAUSE [Para 17(a),(b)]

Provisions to be REPLACED → REPLACED only where both parties Notify; other cases PPT APPLIES & SUPERCEDES. OPT-IN for Para 4

BEPS MEASURE

Only QUALIFIED RESIDENTS entitled to benefits (Para 8) Individuals, Govt, Listed Comp, NGOs, Pension Funds qualify (Para 9) Entities with majority ownership with RESIDENTS [Para 9 (e)] Active conduct of Business – Substantial – Group activities (Para 10) Entity OWNED 75% by EQUIVALENT BENEFICIARIES (Para 11) *Entitled to same tax as provided under treaty* [Para 13(c)] DISCRETIONARY RELIEF BY CA (Para 12)

COMPATIBILITY CLAUSES

OPTIONAL (Para 6)

FLEXIBLE – Inclusion if other Contracting State Prefers [Para 7(a)]

Non Reciprocal Application [Para 7(b)]

IN PLACE or IN ABSENCE of similar provision (Para 14)

RESERVATION (INDIA-PROVISIONAL) (Para 15, 16)

No Reservations

NOTIFICATIONS CLAUSE [Para 17(c)]

Provisions to be REPLACED

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 1 of Article 7 (PPT) replaces existing provision	(19)	NONE
Para 1 of Article 7 (PPT) applies & supersedes CTA	(39)	NONE
Para 8-13 of Article 7 (S.LOB) replace existing provision	(3) [Armenia, Uruguay, Iceland]	
Para 8-13 of Article 7 (S.LOB) applies & supersedes CTA	(8) [Bulgaria, Colombia, Denmark, Indonesia, Kazakhstan, Norway, Russia, Slovak Rep]	(46)
Para 8-13 of Article 7 (S.LOB) applies & supersedes CTA [asymmetrical application by India]	<mark>(1)</mark> [Greece]	

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Art 8 DIV TRANSFER TRANSACTIONS

Art 8 – Dividend Transfer Transactions

BEPS MEASURE

Concessional Tax Rate of Inter-Corporate Dividend subject to Minimal Holding "shall apply only if the ownership conditions described in those provisions are met throughout a 365 day period that includes the day of the payment of the dividends" → new concept of "Minimal Holding PERIOD"

(Para 1)

COMPATIBILITY CLAUSE (Para 2)

Minimal Holding PERIOD to APPLY in PLACE/ ABSENCE

RESERVATION (INDIA-PROVISIONAL) (Para 3)

No Reservations

NOTIFICATIONS CLAUSE (Para 4)

Provisions to which APPLICABLE - Applies only where both parties NOTIFY RESERVATIONS

Art 8 – Dividend Transfer Transactions

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 1 of Article 8 (Dividend Transfer Transactions) applies to relevant provision	(4) [Canada, Serbia, Slovak Republic, Slovenia]	(54)

IMPLICATIONS

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Art 9 CG from Shares deriving value from IMM PROP

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Art 9 - Capital Gains from Shares deriving Value from Immovable Property

BEPS MEASURE

Provision for SOURCE taxation of CG from Shares/Interests deriving value from IMMOVABLE PROPERTY *"shall apply if the relevant value threshold is met at any time during the* 365 days preceding the alienation; and ...shall apply to shares or comparable interests, such as interests in a partnership or trust.." (Para 1) OR

Replace it with MODIFIED ART13(4) (Para 4)

COMPATIBILITY CLAUSE

Para 1 to APPLY in PLACE/ ABSENCE (Para 2)

Para 4 OPT-IN by both Contr. States REPLACES (Para 3,5)

RESERVATION (INDIA-PROVISIONAL) (Para 3)

No Reservations

NOTIFICATIONS CLAUSE

Notify Provisions for APPLICATION of Para 1 (Para 4) OPT-IN for Para 4 –when by both parties, Para 1 shall not apply (Para 4)

Capital Gains from Shares deriving Value from Immovable Property

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 4 of Article 9 (CG) replaces existing provision	(20) [Canada, Ireland, Israel, Italy, New Zealand, Poland, Portugal, Saudi Arabia, Spain]	
Para 4 of Art 9 (CG) applies & supersedes CTA	(6) [Egypt , France, Japan , Malta, Russia , Greece]	(27) [Cyprus, Denmark, Finland,
Para 1 of Art 9 (CG) applies on existing provision	(4) [Australia, Fiji, Mexico, Netherlands]	Korea, Kuwait, Luxembourg, Malaysia, Norway, Qatar, Singapore, South Africa, Sweden,
Subpara (b) of para (1) of Article 9 applies on existing provision	<mark>(1)</mark> [Belgium]	Switzerland, UAE, UK]
Subpara (a) of para (1) of Article 9 applies on existing provision	None	

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Art 10 PE in THIRD JURISDICTION

Art 10 – ANTI-ABUSE for PE in III Jurisdiction

BEPS MEASURE

Where Income attributable to PE in III Jurisdiction & EXEMPTED in country of residence, the *"benefits of the Covered Tax Agreement shall not apply to any item of income on which the tax in the third jurisdiction is less than 60 per cent of the tax that would be imposed in the first-mentioned Contracting Jurisdiction"* (Para 1)

Not applicable where income derived by *"active conduct of a business"* (Para 2)

DISCRETIONARY BEENFIT clause (Para 3)

COMPATIBILITY CLAUSE (Para 4)

To APPLY in PLACE/ ABSENCE of similar provision

RESERVATION (INDIA-PROVISIONAL) (Para 5)

No Reservations

NOTIFICATIONS CLAUSE (Para 4)

RESERVATIONS, No OPT-IN

Art 10 – ANTI-ABUSE for PE in III Jurisdiction

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 1-3 of Article 10 (III State PE Rule) replaces existing provision	None	
Para 1-3 of Article 10 (III State PE Rule) applies & supersedes CTA	(17) [Albania, Armenia, Austria, Fiji, Israel, Japan, Kazakhstan, Mexico, Netherlands, NZ, Romania, Russia, Slovak Rep, Slovenia, Spain, Ukraine, Uruguay]	(41)

IMPLICATIONS

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Art 11 Right to TAX own RESIDENTS

BEPS MEASURE

Treaty "shall not affect the taxation by a Contracting Jurisdiction of its residents, except..."

- Correlative/Corresponding Adjustment [Art 7(3)*/ 9(2)],
- Govt. Servant (Art.19),
- Students/teachers**/researchers ** (Art. 20),
- Relief from Double Tax (Art. 23),
- Non-discrimination (Art. 24),
- MAP (Art. 25),
- Pensions under Social Security Legislation (Art. 18A)** or arising in other State (Art. 18B)**,

- Expressly restricted right to tax (Art. 28*/29**) (Para 1)

COMPATIBILITY CLAUSE (Para 2)

To APPLY in PLACE/ ABSENCE of similar provision

RESERVATION (INDIA-PROVISIONAL) (Para 3)

No Reservations

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NOTIFICATIONS CLAUSE (Para 4)
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RESERVATIONS, No OPT-IN



OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Article 11 (Right to Tax Residents) applies to CTA	(16) [Armenia, Australia, Colombia, Fiji, Indonesia, Mexico, New Zealand, Norway, Poland, Portugal, Romania, Russia, Slovak Republic, Spain, Ukraine, UK]	(42)

Can strengthen certain Domestic Laws dealing with tax avoidance, e.g. CFC rules, TP, SAAR

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Art 12 Dependent Agent PE [Artificial Avoidance of PE Status]

Art 12 – DEPENDENT AGENT PE

BEPS MEASURE

Extend DAPE to agent who "habitually plays the principal role leading to the conclusion of contracts that are routinely concluded without material modification by the enterprise"

Extend CONTRACTS to include those "(a) in the name of the enterprise; (b) for the transfer of the ownership of, or for the granting of the right to use, property owned by that enterprise or that the enterprise has the right to use; or (c) for the provision of services by that enterprise" (Para 1)

Independent Agent Exclusion not to apply where the agent "acts exclusively or almost exclusively on behalf of one or more enterprises to which it is closely related" (Para 2)

COMPATIBILITY CLAUSE

Para 1 to APPLY in PLACE of similar provision, "but <u>only to the extent</u> that such provisions address the situation in which such person has, and habitually exercises, in that Contracting Jurisdiction an authority to conclude contracts in the name of the enterprise"

Thus Only concluding contracts condition in the tax treaty is modified. Other conditions leading to DAPE such as maintenance of stock of goods from which delivery is made** that apply separately remain unaffected. [Para 3(a)]



Art 12 – DEPENDENT AGENT PE

COMPATIBILITY CLAUSE -contd.

Para 2 to apply in PLACE of provision dealing with Independent Agent Exclusion [Para 6 in OECD-MTC, Para 7 in UN-MTC]

[Para 3(b)]

RESERVATION (INDIA-PROVISIONAL) (Para 4)

No Reservations

NOTIFICATIONS CLAUSE (Para 5,6)

RESERVATIONS, No OPT-IN Provisions on which APPLICABLE to be NOTIFIED APPLIES ONLY where both Contr. States have NOTIFIED the provisions

Art 12 – DEPENDENT AGENT PE

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 1 & 2 of Article 12 (Dependent Agent PE) apply (replace / Supersede)	(26) [Belgium, Colombia, Egypt, Fiji, France, Indonesia, Israel, Japan, Kazakhstan, Lithuania, Malaysia, Mexico, New Zealand, Norway, Romania, Russia, Saudi Arabia, Serbia, Slovak Republic, Slovenia, Spain, Turkey, Ukraine, Uruguay]	(32) [Australia, Austria, , Bulgaria, Canada, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Finland, Georgia, Greece, Hungary, Iceland, Ireland, Italy, Korea, Kuwait, Latvia, Luxembourg, Malta, Morocco, Netherlands, Qatar, Poland, Portugal, Singapore, South Africa, Sweden, Switzerland, UAE, UK]

Is Commissionaire relevant under Indian Contract Act, 1872?

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Art 12 Specific Activity Exemption [Artificial Avoidance of PE Status]

Commentary on Art 5(4) [prior to BEPS] – Para 21-27

"...the provisions of paragraph 4 are designed to prevent an enterprise of one State from being taxed in the other State, if it carries on in that other State, <u>activities of a purely preparatory or</u> <u>auxiliary character.</u>"Para 21

"It is often difficult to distinguish between activities which have a preparatory or auxiliary character and those which have not. The <u>decisive criterion is whether or not the activity</u> of the fixed place of business in itself <u>forms an essential and significant part</u> of the activity of the enterprise as a whole. Each individual case will have to be examined on its own merits."Para 24

".....paragraph 4 is designed to provide for exceptions to the general definition of paragraph 1 in respect of fixed places of business which are engaged in <u>activities having a preparatory or auxiliary character</u>."Para 27

Generally interpreted as exempting preparatory & auxiliary activities

ACTION 7 REPORT : Paragraphs 4 & 11 to 13 (Page 28)

Noted that some delegates held a view that activities listed in clauses (a) to (d) in Art. 5 (4) were exempt per se

This view was taken up for examination by WP-1

Agreed to modify Art. 5(4) to explicitly provide that they will be exempt only if they are of a "preparatory or auxiliary" character.

Noted the ALTERNATE view that IF ANTI-FRAGMENTATION RULE is included, then this modification NOT REQUIRED. Such countries may adapt an alternate version (page 38 of Action 7 report/ para 78 of Commentary in OECD-MTC'18)

Also noted: "This report includes the changes that will be made to Article 5 of the OECD Model Tax Convention and the Commentary thereon as a result of the work on Action 7 of the BEPS Action Plan. It should be noted that these changes are prospective only and, as such, do not affect the interpretation of the former provisions of the OECD Model Tax Convention and of treaties in which these provisions are included, in particular as regards the interpretation of existing paragraphs 4 and 5 of Article 5." (para 4 of Action 7 report)

ACTION 7 REPORT

RECOMMENDED MODIFICATION IN ART 5(4) to make it explicitly clear that all activities LISTED in para 5(4) will be EXEMPT only if they are PREPARATORY/AUXILIARY

4. Notwithstanding the preceding provisions of this Article, the term "permanent establishment" shall be deemed not to include:

- a) b)
- c)
- d)

e) the maintenance of a fixed place of business solely for the purpose of carrying on, for the enterprise, any other activity of a preparatory or auxiliary character;

f) the maintenance of a fixed place of business solely for any combination of activities mentioned in subparagraphs a) to e), provided that the overall activity of the fixed place of business resulting from this combination is of a preparatory or auxiliary character,

provided that such activity or, in the case of subparagraph f), the overall activity of the fixed place of business, is of a preparatory or auxiliary character.

BEPS MEASURE

OPTIONS A / B / neither (Para 1)

A: Modified Prov recommended by Action 7 (Para 2)

B: Alternate Prov in Commentary (Para 3)

ANTI-FRAGMENTATION Rule: Art 5 (4) NOT APPLICABLE for activities that are part of a Cohesive business carried on through any Group entity or its PE in source State (Para 4)

COMPATIBILITY CLAUSE (Para 5)

OPTION A/B To APPLY in PLACE of similar provision

Para 4 to APPLY on Art. 5 (4)

RESERVATION (INDIA-PROVISIONAL) (Para 6)

No Reservations

NOTIFICATIONS CLAUSE (Para 7,8)

OPT IN - OPTIONS A/B/none, Relevant provisions \rightarrow An options applies when opted for by both Contr. States

RESERVATIONS

Anti FR Rule applies on prov. notified u/p 7/8 by both Contr. States.

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 2 & 3 of Article 13 (Option A) replace existing provision & Para 4 (Anti Fragmentation Rule) applies to it	(28) [Armenia, Australia, Colombia, Croatia, Egypt, Fiji, Indonesia, Israel, Italy, Japan, Kazakhstan, Kuwait, Malaysia, Mexico, Netherlands, New Zealand, Norway, Romania, Russia, Saudi Arabia, Serbia, Slovak Republic, Slovenia, South Africa, Spain, Turkey, Ukraine, Uruguay]	(23) [Albania, Bulgaria, Canada, Cyprus, Czech Republic, Denmark, Estonia, Finland, Georgia,
Only para 2 & 3 of Article 13 (Option A) replace existing provision	(1) [Austria]	Greece, Hungary, Iceland, Korea, Latvia, Luxemburg, Malta, Morocco, Poland,
Only Para 4 (Anti Fragmentation Rule) applies to existing provision	(6) [Belgium, France, Ireland, Lithuania, Portugal, UK]	Qatar, Singapore, Sweden, Switzerland, UAE]

AFR also applies on PE of domestic enterprise -> Indian Subsidiary limits Specific Activity Exemption for Closely Related Entities

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Art 14 SPLITTING of CONTRACTS

Art 14 – Splitting up of Contracts

BEPS MEASURE

For determining whether stipulated period for constituting PE has been exceeded – activities >30days connected to the same Building/ Construction/ Installation project carried by CLOSELY RELATED ENTERPRISES shall be added.

(Para 1)

COMPATIBILITY CLAUSE (Para 2)

To APPLY in PLACE/ in ABSENCE of similar provision

RESERVATION (INDIA-PROVISIONAL) (Para 3)

No Reservations

NOTIFICATIONS CLAUSE (Para 7,8)

RESERVATIONS Relevant Provisions

Art 14 – Splitting up of Contracts

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 1 of Article 14 (Rule for Splitting up of Contracts) applies to CTA	(19) [Armenia, Australia, Colombia, Egypt, Fiji, Indonesia, Ireland, Israel, Kazakhstan, Kuwait, Netherlands, New Zealand, Romania, Russia, Saudi Arabia, Serbia, Slovak Republic, Ukraine, Uruguay]	(42) [Albania, Austria, Belgium, Bulgaria, Canada, Croatia, Cyprus, Czech Republic, Denmark, Egypt, Estonia, Finland, France, Georgia, Greece, Hungary, Iceland, Ireland, Israel, Italy, Japan, Kazakhstan, Korea, Kuwait, Latvia, Lithuania, Luxembourg,
Para 1 of Article 14 applies to CTA except on Exploration	<mark>(2)</mark> [Lithuania, Norway]	Malaysia, Malta, Morocco, Netherlands, Qatar, Saudi Arabia, Serbia, Singapore, Slovenia, South Africa, Sweden, Switzerland, Turkey, UAE, Uruguay]

Splitting up of Contracts Rule is NOT part of MTCs as yet !

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Art 15 CLOSELY RELATED

Art 15 – Person Closely Related to an Enterprise

BEPS MEASURE

Definition for purpose of Art 12, 13 and 14 :

CLOSELY RELATED if

"one has control of the other or both are under the control of the same persons or enterprises"

"if one possesses directly or indirectly more than 50 per cent of the beneficial interest in the other"

"if another person possesses directly or indirectly more than 50 per cent of the beneficial interest in the person and the enterprise" (Para 1)

RESERVATION (INDIA-PROVISIONAL) (Para 2)

No Reservations

NOTIFICATIONS CLAUSE

Reservations

Art 15 – Person Closely Related to an Enterprise

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 1 of Article 15 (Closely Related Person) applies in place of existing provision	(35)	(23)

Consequential Change from Art 12, 13 & 14 Indicates CTAs where definition of PE will be impacted

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Art 16 MAP

Art 16 – Mutual Agreement Procedure

BEPS MEASURE

MAP request may be presented to CA of EITHER STATE (Para 1.1)
Within 3 years (min time to be available) (Para 1.2)
CAs shall endeavour to resolve such cases (Para 2.1)
Agreement implementation notwithstanding time limits (Para 2.2)
CAs shall endeavour to resolve interpretational issues (Para 3.1)
CAs MAY consult for cases not provided in treaty (Para 3.2)
COMPATIBILITY CLAUSE (Para 4)

1 1. In PLACE/ in ABSENICE of similar pr

- 1.1: In PLACE/ in ABSENCE of similar provision
- 1.2: In PLACE of provision with <3 years/ in ABSENCE
- 1.3/1.4/.1.5/1.6: In ABSENCE of such provision

RESERVATION (INDIA-PROVISIONAL) (Para 5)

Reservation on Para 1.1 – Min Std by Consultation Alternative NOTIFICATIONS CLAUSE (Para 6)

Reservations, Relevant provisions, Treaties without relevant provisions

CA = Competent Authority under the tax treaty

Art 16 – Mutual Agreement Procedure

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
1 st sentence of Para 1 of Article 16 (MAP) applies in place or absence of existing provision	NONE	
2 nd sent of Para 1 of Article 16 (MAP) applies in place or absence of existing provision	(5) [Belgium, Canada, Greece, UAE, UK]	
1 st sent of Para 2 of Article 16 (MAP) applies in its absence	(4) [Egypt, Greece, Italy, Mexico]	(40)
2 nd sent of Para 2 of Article 16 (MAP) applies in its absence	(5) [Egypt, Greece, Italy, Mexico, UK]	(49)
1 st sent of Para 3 of Article 16 (MAP) applies in its absence	<mark>(2)</mark> [Australia, Greece]	
2 nd sent of Para 3 of Article 16 (MAP) applies in its absence	(4) [Australia, Belgium, Greece, UK]	

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Art 17 CORRESPONDING ADJUSTMENT

Art 17 – Corresponding Adjustment

BEPS MEASURE

In case of Adjustment made by $ALP \rightarrow$ "other Contracting Jurisdiction shall make an appropriate adjustment to the amount of the tax charged therein on those profits" (Para 1)

COMPATIBILITY CLAUSE (Para 2)

To APPLY in PLACE/ in ABSENCE of similar provision

RESERVATION (INDIA-PROVISIONAL) (Para 3)

No Reservations

NOTIFICATIONS CLAUSE (Para 4)

RESERVATIONS

Relevant Provisions \rightarrow Prov. notified by BOTH Contr. States will be REPLACED; Otherwise provision in treaty will SUPERCEDED

Art 17 – Corresponding Adjustment

OUTCOME	CTAs IMPACTED	CTAs Not Impacted
Para 1 of Article 17 (Correspondi ng Adjustment) applies to CTA	(16) [Belgium, Bulgaria, France, Greece, Italy, Japan, Lithuania, Malaysia, Russia, Slovak Republic, Sweden, Switzerland, UAE]	(42)

India has also withdrawn its position on Art 9(2) in 2017 updates of MTCs

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Overall Impact of MLI

WORK IN PROGRESS

MLI is still a work in progress

Several Developing Countries YET to Sign

Out of 93 treaties notified by India as CTAs, other Contracting Jurisd have signed in 58

In 29 CTAs, other Contracting Jurisdictions have deposited Instrument of Ratification

MLI has entered into force on 1st October for 23 CTAs

SCOPE of IMPACT

Only certain Provisions to be effected

Article 6 (Preamble) & PPT apply UNIVERSALLY to all (58) CTAs

Article 10 (Div transfer) has the least application (4) CTAs, followed by Article 5 (Elim of DT) in (5) CTAs

New Rules – Anti Fragmentation Rule (34), Splitting up of Contract Rule (21) & PE in III Jurisdiction Rule (17) introduced in significant CTAs

Overall Impact on Indian Treaties likely to be Highly Significant in respect of addressing BEPS

Which Article of MLI do you think may have Greatest Impact?

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What's NEXT

PROGRESS IN MLI

Greater Participation of Developing Countries in future Treaties with Mauritius, China & Germany? The impact will begin from 1st April, 2020 Practical Impact will gradually become visible Will it DETER venturing into GREY Areas? Peer Review of Minimum Standards in Action 6? SYNTHESIZED TEXTS

UNFINISHED AGENDA

Digital Economy – Ongoing Work in TFDE → SEP / DST? Characterization Issues Indirect Transfer of Equity Shares / Movable Property?

LONG TERM IMPACT

Can it lead to greater Tax Harmonization? Broader Participation in Rule Making?

"Plus ça change, plus c'est la même chose" - Jean-Baptiste Alphonse Karr ???

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